

## Message Text

CONFIDENTIAL

PAGE 01 LONDON 05033 301753Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----044583 301825Z /62

P 301744Z MAR 78  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC PRIORITY 4678  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY MOGADISCIO PRIORITY  
AMEMBASSY DJIBOUTI PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY KHARTOUM PRIORITY  
AMEMBASSY JIDDA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L LONDON 05033

EXDIS

LAGOS FOR MOOSE AND YOUNG

E.O. 11652: XGDS-1  
TAGS: MASS, PBOR, SO, KE, ET, DJ  
SUBJECT: HORN: MISSION OF SPECIAL EMISSARY

REF: STATE 77671

1. EMBASSY OFFICER BRIEFED FCO OFFICIALS ALONG LINES OF REFTTEL MARCH 30. UK AMBASSADOR TO SOMALIA IS RETURNING TO LONDON NEXT WEEK FOR SCHEDULED CONSULTATIONS AND FCO EXPECTS TO HAVE MORE CONSIDERED REACTION AT THAT TIME.
  2. INFORMALLY, HOWEVER, JOHNNY GRAHAM (DEPUTY UNDER SECRETARY) SUGGESTED THAT WE MAY HAVE SET OUR SIGHTS TOO HIGH IN EXPECTING SIAD TO MAKE CATEGORIC REASSURANCE
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ABOUT THE BORDER WITH ETHIOPIA IN RETURN FOR WESTERN MILITARY ASSISTANCE. EVEN IF SIAD HAD THE WILL, HIS DOMESTIC POLITICAL SITUATION AND HIS RELATIONS WITH HIS ARMY MIGHT BLOCK THE WAY.

3. AS AN ALTERNATIVE, GRAHAM WONDERED WHETHER IT WOULD BE USEFUL IF A THIRD COUNTRY (PRESUMABLY THE UK)

PROPOSED TO THE SOMALIS THAT THEY AT LEAST ANNOUNCE THEIR RESPECT FOR THE TERRITORIAL INTEGRITY OF KENYA. SUCH A REASSURANCE WOULD BE TAKEN AS AN "EARNEST" OF SOMALI GOOD INTENTIONS AND "MIGHT MAKE IT EASIER FOR THE WEST TO BE RESPONSIVE." SIAD, FOR EXAMPLE, MIGHT PROPOSE THE RESURRECTION OF THE SOMALI-KENYA JOINT COMMISSION.

4. EMBASSY OFFICER AGREED WE SHOULD AVOID TYING KENYA TO ETHIOPIA ON THE QUESTION OF BOUNDARIES AS IF THE PROBLEMS WERE POLITICALLY OR EVEN JURIDICALLY IDENTICAL. AT THE SAME TIME, IT WOULD SEEM UNLIKELY THAT THE WEST COULD MEET SIAD'S PRINCIPLE PREOCCUPATION OF REARMAMENT ON THE BASIS OF HIS REASSURANCES TO KENYA ALONE.

5. GRAHAM SAID THE FCO WOULD BE EXPLORING THE POSSIBILITIES NEXT WEEK AND WOULD BE IN TOUCH WITH US.

BREWSTER

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## Message Attributes

**Automatic Decaptioning:** Z  
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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, TERRITORIAL CLAIMS  
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**Copy:** SINGLE  
**Draft Date:** 30 mar 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Document Number:** 1978LONDON05033  
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**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
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**Review Markings:**  
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